

**A Report on the Out-of-State Tuition and Fees  
at the  
University of Illinois at Urbana-Champaign**

**As Directed by House Resolution 4**

**Submitted by:**

**Illinois Board of Higher Education**

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## EXECUTIVE SUMMARY

In April 2011, the Illinois House passed House Resolution 4 which requested the Illinois Board of Higher Education (IBHE) to conduct an analysis of out-of-state tuition and fees charged by the University of Illinois in comparison to those charged by flagship schools in bordering states. This analysis, completed pursuant to House Resolution 4, examines undergraduate out-of-state tuition and fees (excluding tuition differentials), enrollment figures, freshmen financial aid statistics (in-state and out-of-state), state appropriations and revenues generated by tuition and fees (all students) at the University of Illinois at Urbana - Champaign (UIUC) and the following flagship institutions in the neighboring states.

- Indiana University - Bloomington
- University of Iowa
- University of Kentucky
- University of Missouri - Columbia
- University of Wisconsin - Madison

This study included a review of data and reports from the College Board, Illinois Postsecondary Education Data System (IPEDS), and the Midwestern Higher Education Compact (MHEC). Prior to submission, this report was provided to the University of Illinois at Urbana - Champaign for review.

### Findings

- UIUC had the highest out-of-state tuition and fees, in current dollars from academic years 2007-08 to 2009-10, but became the second highest rate during the 2010-11 academic year.
- Indiana University had the highest published out-of-state tuition and fees, in current dollars, for the 2010-11 academic year. Out-of-state tuition and fees at the University of Kentucky were the lowest among the flagships from academic years 2007-08 to 2010-11
- UIUC and University of Missouri – Columbia had the smallest average annual percentage increases for tuition and fees (3.1 percent) and Indiana University - Bloomington had the largest increase (7.5 percent) from 2007-08 to 2010-11.
- Fall 2010, UIUC had the lowest percentage of out-of-state students (8 percent) among the six flagship institutions. The highest percentage was at the University of Iowa (49 percent).
- Fall 2010, freshmen (in-state and out-of-state) with demonstrated financial need at Indiana University - Bloomington received the largest average percent of financial aid met (91 percent), compared to the University of Kentucky (65 percent). However, freshmen (in-state and out-of-state) at the UIUC received the largest average financial aid package (\$13,766).

- During fiscal year 2010, UIUC received \$257.2 million in state appropriations, the third lowest state appropriation among the flagships. UIUC's appropriation was \$141.9 million or 55.2 percent lower than the highest flagship, University of Wisconsin - Madison.
- During 2008-09, tuition and fee revenues were higher than the state appropriations at Indiana University - Bloomington and UIUC. Tuition and fees at Indiana University - Bloomington and UIUC generated 124.2 percent and 59.7 percent, respectively, more in revenue than the institutions' state appropriations.

### **Conclusion**

While the out-of-state tuition and fees at UIUC were comparable to Indiana University – Bloomington between 2007-08 and 2010-11, the average annual percentage increase was significantly higher at Indiana University - Bloomington. Consequently, UIUC moved from having the highest out-of-state tuition and fees in academic years 2007-08, 2008-09, and 2009-10, to having the second highest rate in 2010-11. The UIUC had the lowest percentage of out-of-state students. Among the six flagship institutions, freshmen (in-state and out-of-state) at the UIUC received the highest average financial aid package, however this package only met 70 percent of the need compared to 91 percent at Indiana University – Bloomington. Indiana University had the highest average non-need based aid, while the UIUC had the second lowest average non-need based aid. In 2008-09, the UIUC was the second highest in the level of revenue generated by tuition and fees, after deducting discounts and allowances.

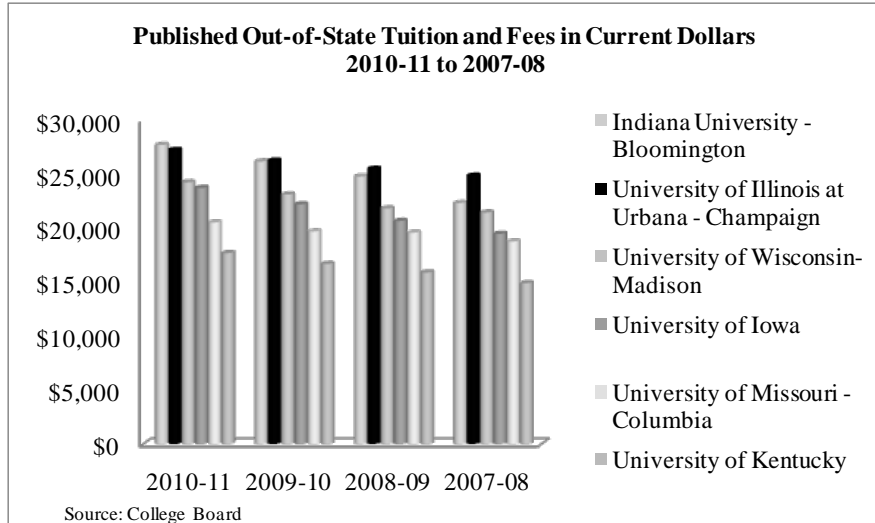
# INTRODUCTION

As requested by House Resolution 4, this study provides a comparison of the UIUC undergraduate out-of-state tuition and fees to the neighboring flagship institutions including: Indiana University - Bloomington; University of Wisconsin - Madison; University of Iowa; University of Missouri - Columbia; and the University of Kentucky. These flagships are public four-year coeducational institutions with a research university (very high research activity) Carnegie Classification. In addition, they are regionally accredited by the Higher Learning Commission of the North Central Association of Colleges and Schools.

In order to provide an equitable comparison of out-of-state tuition and fees, this report does not include tuition differentials. A tuition differential is a charge added to the base tuition, allowing a student to participate in a specific program. UIUC had nine freshmen tuition differentials during the 2010-11 academic year.

UIUC had the highest out-of-state tuition and fees, in current dollars, from academic years 2007-08 to 2009-10, but became the second highest rate during the 2010-11 academic year. Indiana University had the highest published out-of-state tuition and fees, in current dollars, for the 2010-11 academic year. Out-of-state tuition and fees at the University of Kentucky was the lowest among the flagships from academic years 2007-08 to 2010-11 (College Board). Figure 1 provides a comparison of out-of-state tuition and fees, in current dollars, at the six flagship institutions from academic years 2007-08 to 2010-11.

Figure 1



Although UIUC had the second highest out-of-state tuition and fees among the flagship institutions for academic year 2010-11, it had the lowest average annual percentage increase, along with the University of Missouri – Columbia, from 2007-08 to 2010-11. Indiana University - Bloomington had the largest average annual percentage increase of 7.5 percent (College Board). Figure 2 provides the published out-of-state tuition and fees, in current dollars, and the average annual percentage increases between academic years 2007-08 and 2010-11.

Figure 2

<b>Published Out-of-State Tuition and Fees in Current Dollars 2007-08 to 2010-11</b>					
	<b>2007-08</b>	<b>2008-09</b>	<b>2009-10</b>	<b>2010-11</b>	<b>Average Annual Percentage Increase</b>
Indiana University - Bloomington	\$ 22,316	\$ 24,769	\$ 26,160	\$ 27,689	<b>7.5%</b>
University of Illinois at Urbana - Champaign	\$ 24,856	\$ 25,496	\$ 26,258	\$ 27,238	<b>3.1%</b>
University Wisconsin - Madison	\$ 21,434	\$ 21,814	\$ 23,059	\$ 24,233	<b>4.2%</b>
University of Iowa	\$ 19,465	\$ 20,658	\$ 22,198	\$ 23,713	<b>6.8%</b>
University of Missouri - Columbia	\$ 18,755	\$ 19,558	\$ 19,682	\$ 20,516	<b>3.1%</b>
University of Kentucky	\$ 14,896	\$ 15,884	\$ 16,678	\$ 17,678	<b>5.9%</b>

Source: College Board and Institutions

Among the six flagship institutions, the University of Iowa had the highest percentage of out-of-state students (49 percent), and the UIUC had the lowest percentage of out-of-state students (8 percent) during fall 2010. The percentages of out-of-state students at the remaining flagship institutions ranged from 24 percent to 37 percent (College Board). Figure 3 provides the percentages of out-of-state and in-state students at the six flagship institutions.

Figure 3

<b>Percentage of Out-of-State and In-State Students</b>		
	<b>Out-of-State</b>	<b>In-State</b>
University of Iowa	49.0%	51.0%
University of Wisconsin - Madison	37.0%	63.0%
Indiana University - Bloomington	31.0%	69.0%
University of Missouri - Columbia	28.0%	72.0%
University of Kentucky	24.0%	76.0%
University of Illinois at Urbana - Champaign	8.0%	92.0%

Source: College Board

In fall 2010, freshmen (in-state and out-of-state) who were determined to have financial need at Indiana University - Bloomington received the largest average percent of financial aid met (91 percent), compared to the University of Kentucky (65 percent). During this time, the freshmen at the UIUC received the largest average financial aid package (\$13,766), compared to the smallest average package at University of Kentucky (\$9,457). The largest average need-based loan was at the University of Iowa (\$4,091). Freshmen at the UIUC received the largest average need-based scholarship/grant (\$11,901) and those at Indiana University - Bloomington received the largest average non-need based aid (\$6,646) (College Board). It should be noted the majority of state financial aid (such as the Monetary Award Program in Illinois) tends to be offered solely to in-state students. Nonetheless, figure 4 provides a breakout of financial aid received at the flagships for fall 2010.

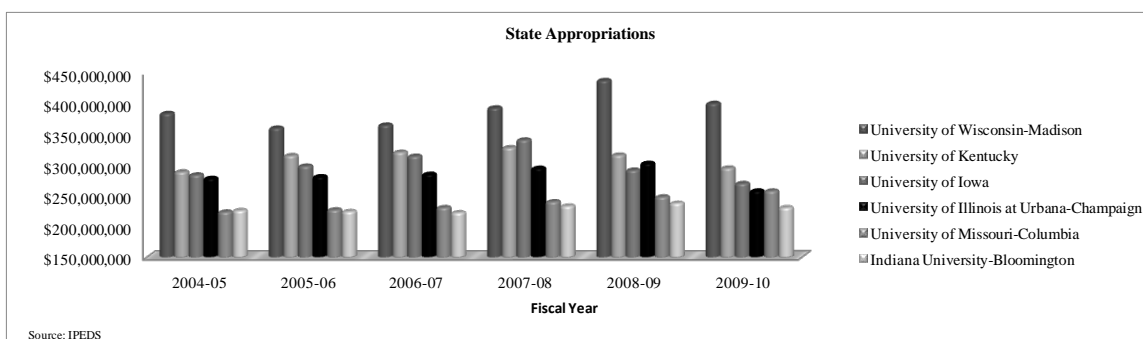
Figure 4

Financial Aid Statistics (In-State and Out-of-State Freshmen) Fall 2010							
	Full-Time Freshman Enrollment	Average Percent of Financial Need Met	Average Financial Aid Package	Average Need-Based Loan	Average Need- Based Scholarship/Grant	Average Non-Need Based Aid	Average Indebtedness at Graduation
Indiana University - Bloomington	7,306	91%	\$ 10,834	\$ 3,103	\$ 9,724	\$ 6,646	\$ 27,752
University of Missouri - Columbia	5,702	87%	\$ 13,594	\$ 3,515	\$ 7,660	\$ 3,617	Not Reported
University of Iowa	4,063	75%	\$ 11,589	\$ 4,091	\$ 6,799	\$ 4,283	\$ 27,391
University of Wisconsin-Madison	5,920	75%	\$ 10,982	\$ 4,008	\$ 6,277	\$ 2,795	\$ 22,837
University of Illinois at Urbana-Champaign	6,977	70%	\$ 13,766	\$ 4,009	\$ 11,901	\$ 3,015	\$ 21,543
University of Kentucky	4,111	65%	\$ 9,457	\$ 3,184	\$ 6,139	\$ 5,548	\$ 19,812

Source: College Board

During fiscal year 2010, state appropriations ranged from \$229.8 million (Indiana University - Bloomington) to \$399.1 million (University of Wisconsin - Madison). UIUC received \$257.2 million in state appropriations, the third lowest state appropriation among the flagships. UIUC's appropriation was \$141.9 million or 55.2 percent lower than the University of Wisconsin - Madison (Illinois Postsecondary Education Data System, *IPEDS*). Figure 5 provides a comparison of state appropriations among the six flagship institutions between fiscal years 2005 and 2010.

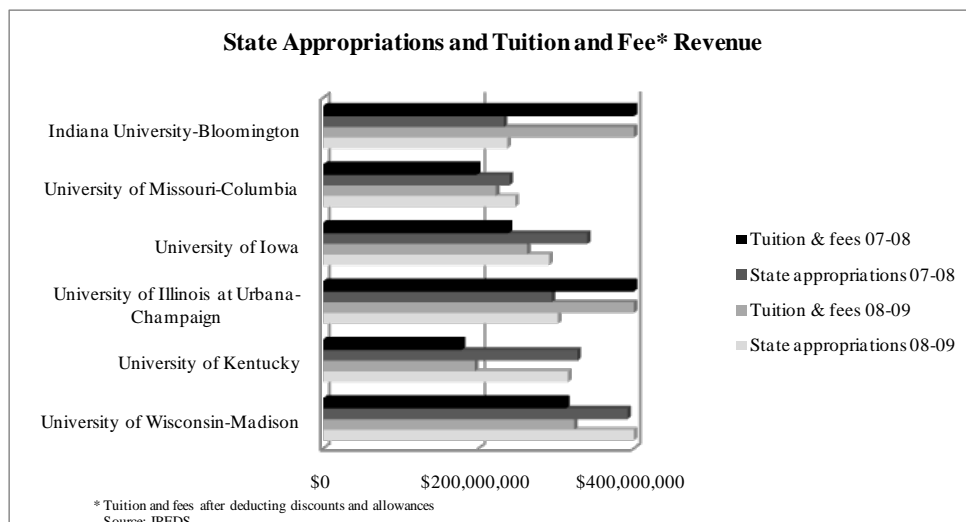
Figure 5



Tuition and fee revenues (all students), after deducting discounts and allowances, were higher than the state appropriations at Indiana University - Bloomington and UIUC during fiscal year 2009. Tuition and fees, after deducting discounts and allowances, at Indiana University - Bloomington and UIUC generated (124.2 percent and 59.7 percent, respectively) more in revenue than the institutions' state appropriations. Consequently, these two institutions had the highest tuition and fees among the six flagships. State appropriations exceeded tuition and fee revenues generated, after deducting discounts and allowances, at the University of Kentucky (61.4 percent), University of Wisconsin - Madison (35 percent), University of Missouri - Columbia (11.3), and University of Iowa (10.8 percent) (*IPEDS*). Figure 6 compares the state appropriations and tuition and fee revenues, after deducting discounts and allowances, among the six flagship institutions for fiscal years 2008 and 2009.



Figure 6



## UNIVERSITY OF ILLINOIS AT URBANA-CHAMPAIGN

As the State’s flagship institution of higher education, the University of Illinois at Urbana-Champaign (UIUC) has a rich history of “creating knowledge, preparing students for lives of impact, and addressing critical societal needs through the transfer and application of knowledge.” With more than 425,000 living alumni and 43,862 current students, UIUC continues the tradition of providing a top-notch education to in-state, out-of-state and international students (UIUC website). Some of UIUC’s numerous accolades include the following:

- Seventeen Colleges and Instructional Units;
- Four Cultural Centers;
- Rated Number One as the most “disability friendly” United States campus;
- Top ranked undergraduate and graduate programs;
- Houses one of the largest libraries in the nation;
- Home of twenty-two Nobel Laureates and nineteen Pulitzer Prize Winners; and
- Among the top five universities in the number of earned doctorates awarded annually in the United States.

The fall 2010 admission rate at the UIUC was 67 percent with 93 percent returning sophomore year. The student-to-faculty ratio was 16 to 1. Full-time freshmen (in-state and out-of-state) enrollment was 6,977 and 71 percent of these students applied for need-based aid, 68.6 were determined to have need, and 94.7 of those determined to have need were offered aid. Of those that were offered aid, 36.6 percent received aid meeting their full need (College Board).

The majority of first-year students at UIUC were Illinois residents (92 percent), and out-of-state students made up 8 percent during fall 2010. UIUC had the lowest percentage of out-of-state students among the six flagship institutions (College Board).

Although UIUC had the second highest published out-of-state tuition and fees among the six flagship universities in 2010-11, it had the lowest average annual percentage increase (along

with the University of Missouri – Columbia), between 2007-08 and 2010-11. UIUC’s average annual percentage increase (along with the University of Missouri – Columbia) was 3.1 percent, compared to 7.5 percent at Indiana University - Bloomington (College Board).

In fall 2010, the annual out-of-state college cost for students living on campus at UIUC was \$41,132. This included out-of-state tuition and fees, room and board, books and supplies, estimated personal expenses, and transportation expenses. The annual out-of-state college cost for students not living on campus was \$40,182. Out-of-state tuition and fees comprised the majority of the annual college cost, 66.2 percent for on campus living and 67.8 percent for off campus living. Room and board made up 23.6 percent of the annual college cost for students living on campus (College Board). Figure 7 table provides the annual college cost itemized at the UIUC for fall 2010.

Figure 7

Annual Out-of State College Cost at the University of Illinois at Urbana-Champaign Fall 2010				
	Living On Campus		Commuting, Not Living On Campus	
Out-of-State Tuition and Fees	\$	27,238	\$	27,238
Room and Board		9,714		8,764
Books and Supplies		1,200		1,200
Estimated Personal Expenses		2,510		2,510
Transportation Expense		470		470
Total	\$	41,132	\$	40,182

Source: College Board

In fiscal year 2010, UIUC received a state appropriation of \$257.2 million, which was \$141.0 million less than the University of Wisconsin - Madison. UIUC’s state appropriation was also less than the Indiana University – Bloomington, University of Kentucky and the University of Iowa, but slightly higher than the University of Missouri - Columbia. In fiscal year 2009, the UIUC received a state appropriation of \$302.0 million. During this time, the UIUC’s tuition and fees generated the second highest level among the flagship institutions (IPEDS).

## INDIANA UNIVERSITY – BLOOMINGTON

In the fall 2010, Indiana University - Bloomington had 32,367 total undergraduate students with 6,837 first-time degree-seeking freshmen or 21 percent of the undergraduates. The admission rate was 69 percent with 90 percent returning sophomore year. The student-to-faculty ratio was 19 to 1.

Although Indiana University - Bloomington had similar enrollment figures as UIUC, the number of out-of-state students at Indiana University - Bloomington was significantly higher than UIUC, 31 percent compared to 8 percent. Among the six flagships, Indiana University – Bloomington had the highest out-of-state tuition and fee rate in 2010-11. Its average annual percentage increase of 7.5 was the largest among the flagship institutions. Consequently, a higher tuition and fee rate coupled with more out-of-state students results in more revenue generated at Indiana University - Bloomington than UIUC (College Board).

Of the 7,306 full-time freshmen (in-state and out-of-state) at Indiana University – Bloomington in fall 2010, 5,277 or 72.2 percent applied for need-based aid, 64.4 percent were determined to have need, and 96.6 percent of those determined to have need were offered aid. Of those offered aid, 19.7 percent or 645 had their full need met. The average financial aid package offered at Indiana University - Bloomington was \$10,834. The average need-based loan was \$3,103, average need-based scholarship or grant was \$9,724, and the average non-need based aid was \$6,646. The average indebtedness at graduation was \$27,752 (College Board).

In fall 2010, the annual out-of-state college costs (tuition, fees, room, board, estimated personal expenses, and transportation) at Indiana University - Bloomington totaled \$39,651 for students living on campus and \$39,279 for commuter students. The majority of the annual college costs were tuition and fees (\$27,689) (College Board). Figure 8 provides the itemized annual out-of-state college cost at Indiana University - Bloomington in comparison to UIUC for fall 2010.

Figure 8

Annual Out-of-State College Cost at Indiana University - Bloomington				
Fall 2010				
	Indiana University - Bloomington		Indiana University - Bloomington Compared to UIUC	
	Living On Campus	Commuting, Not Living On Campus	Living On Campus	Commuting, Not Living On Campus
Out-of-State Tuition and Fees	\$ 27,689	\$ 27,689	1.6%	1.6%
Room and Board	7,918	7,546	-22.7%	-16.1%
Books and Supplies	812	812	-47.8%	-47.8%
Estimated Personal Expenses	2,412	2,412	-4.1%	-4.1%
Transportation Expenses	820	820	42.7%	42.7%
Total	\$ 39,651	\$ 39,279	-3.7%	-2.3%

Source: College Board

In fiscal year 2010, Indiana University - Bloomington received a state appropriation of \$229.8 million, which was \$27.4 million less than the UIUC. Indiana University - Bloomington received the lowest level of state appropriation among the six flagship institutions. Fiscal year 2009, Indiana University – Bloomington received a state appropriation of \$237.1 million. During this time, Indiana University - Bloomington generated the most in tuition and fees (all students) among the six flagship institutions, \$531.7 million which was \$49.3 million more than UIUC (IPEDS).

## UNIVERSITY OF IOWA

In the fall 2010, the University of Iowa had 21,176 undergraduates, 48.9 percent or 10,364 less undergraduates, than the UIUC. The University of Iowa had 4,557 first-time degree-seeking freshmen. The student-to-faculty ratio was 16 to 1. Out-of-state students were 49 percent of the first-year student body. The admission rate was 84 percent with 86 percent of students returning sophomore year (College Board).

Of the 4,063 full-time enrolled freshmen (in-state and out-of-state), 74.9 percent or 3,043 applied for need-based aid, 62.4 percent were determined to have need, and 98.4 percent of those

determined to have need were offered aid. Of those offered aid, 35.5 percent or 663 had their full need met. The average financial aid package offered at the University of Iowa was \$11,589. The average need-based loan was \$4,091, average need-based scholarship or grant award was \$6,799, and the average non-need based aid was \$4,283. The average indebtedness at graduation was \$27,391 (College Board).

In fall 2010, the annual out-of-state college cost at the University of Iowa was \$36,649 (living on campus) and \$35,933 (commuting, not living on campus). During this time, the University of Iowa’s out-of-state tuition and fees totaled \$23,713 or 14.9 percent less than UIUC, with the second highest average annual percentage increase among the flagship institutions between 2007-08 and 2010-11. Out-of-state tuition and fees comprised the majority of the annual cost, followed by room and board, estimated personal expenses, books and supplies, and transportation expenses (College Board). Figure 9 provides a comparison between the annual out-of-state college cost at the University of Iowa and UIUC.

Figure 9

Annual Out-of-State College Cost at the University of Iowa Fall 2010				
	University of Iowa		University of Iowa Compared to UIUC	
	Living On Campus	Commuting, Not Living On Campus	Living On Campus	Commuting, Not Living On Campus
Out-of-State Tuition and Fees	\$ 23,713	\$ 23,713	-14.9%	-14.9%
Room and Board	8,331	8,004	-16.6%	-9.5%
Books and Supplies	1,090	1,090	-10.1%	-10.1%
Estimated Personal Expenses	2,625	2,236	4.4%	-12.3%
Transportation Expenses	890	890	47.2%	47.2%
Total	\$ 36,649	\$ 35,933	-12.2%	-11.8%

Source: College Board

During fiscal year 2010, the University of Iowa received a state appropriation of \$269.1 million, which was \$11.9 million more than the UIUC and made it the third highest state appropriation among the six flagship institutions. Fiscal year 2009, the University of Iowa received a state appropriation of \$290.7 million. During this time, the University of Iowa generated \$262.4 million in tuition and fees (all students), which was \$220.0 million less than UIUC (IPEDS).

## UNIVERSITY OF KENTUCKY

In the fall 2010, the total number of undergraduates at the University of Kentucky was 19,927, or 58.3 percent less than UIUC. First-time degree-seeking freshmen made up 21.7 percent of the total number of undergraduates. The admission rate was 69 percent with 82 percent returning sophomore year. Out-of-state students were 24 percent of the first-year student body. The student-to-faculty ratio was 18 to 1 (College Board).

Of the 4,111 full-time enrolled freshmen, 73.5 percent applied for need-based aid, 69.9 percent were determined to have need, and 98.7 percent of those determined to have need were

offered aid. Of those who received aid, 23.2 percent or 482 had their full need met. The average percent of need met was 65 percent with an average financial aid package of \$9,457. The average need-based loan was \$3,184, average need-based scholarship or grant award was \$6,139, and the average non-need based aid was \$5,548. The average indebtedness at graduation was \$19,812 (College Board).

In fall 2010, the annual out-of-state college cost at the University of Kentucky was \$30,143 (on campus) and \$30,144 (commuting, not living on campus). Although the out-of-state tuition and fees remained the lowest among the flagship institution between 2007-08 and 2010-11, the university had the second highest average annual percentage increase (5.9 percent). Tuition and fees, \$17,678, comprised the majority of the cost and was followed by room and board, estimated personal expenses, books and supplies and transportation expenses (College Board). Figure 10 provides a comparison between the annual out-of-state college cost at the University of Kentucky and UIUC.

Figure 10

	Annual Out-of-State College Cost at the University of Kentucky Fall 2010			
	University of Kentucky		University of Kentucky Compared to UIUC	
	Living On Campus	Commuting, Not Living On Campus	Living On Campus	Commuting, Not Living On Campus
Out-of-State Tuition and Fees	\$ 17,678	\$ 17,678	-54.1%	-54.1%
Room and Board	9,439	9,440	-2.9%	7.2%
Books and Supplies	800	800	-50.0%	-50.0%
Estimated Personal Expenses	1,526	1,526	-64.5%	-64.5%
Transportation Expenses	700	700	32.9%	32.9%
Total	\$ 30,143	\$ 30,144	-36.5%	-33.3%

Source: College Board

In fiscal year 2010, the University of Kentucky received a state appropriation of \$294.1 million, which was \$36.9 million more than UIUC. The University of Kentucky received the second highest state appropriation among the six flagship institutions. Fiscal year 2009, the University of Kentucky received a state appropriation of \$315.2 million. During this time, the University of Kentucky generated \$195.2 million in tuition and fees (all students), which was \$287.2 million less than the UIUC (IPEDS).

## UNIVERSITY OF MISSOURI – COLUMBIA

In fall 2010, the University of Missouri - Columbia had 24,901 undergraduates with 6,089 first-time degree-seeking freshmen. The admission rate was 84 percent with 84 percent returning sophomore year. The student-to-faculty ratio was 20 to 1. Out-of-state students were 28 percent of the first-year student body (College Board).

Of the 5,702 full-time freshmen enrollment, 73.7 percent applied for need-based aid and 97.5 percent of those that applied received aid with 20.6 percent having their full need met. The average percent of need met was 87 percent with an average financial aid package of \$13,594.

The average need-based loan was \$3,515, the average need-based scholarship or grant award was \$7,660, and the average non-need based aid was \$3,617 (College Board).

In fall 2010, the annual out-of-state college cost at the University of Missouri - Columbia was \$33,303 (on campus) and \$32,846 (commuting, not living on campus). Out-of-state tuition and fees at the University of Missouri - Columbia was 32.8 percent less than UIUC. Out-of-state tuition and fees at the University of Missouri - Columbia remained the second lowest among the flagship institutions and the university had the lowest average annual percentage increase, along with UIUC, for tuition and fees between 2007-08 and 2010-11 (College Board). Figure 11 provides a comparison between the annual out-of-state college cost at the University of Missouri - Columbia and the UIUC.

Figure 11

Annual Out-of-State College Cost at the University of Missouri - Columbia Fall 2010				
	University of Missouri - Columbia		University of Missouri - Columbia Compared to UIUC	
	Living On Campus	Commuting, Not Living On Campus	Living On Campus	Commuting, Not Living On Campus
Out-of-State Tuition and Fees	\$ 20,516	\$ 20,516	-32.8%	-32.8%
Room and Board	8,607	8,150	-12.9%	-7.5%
Books and Supplies	1,070	1,070	-12.1%	-12.1%
Estimated Personal Expenses	1,555	1,555	-61.4%	-61.4%
Transportation Expenses	1,555	1,555	69.8%	69.8%
Total	\$ 33,303	\$ 32,846	-23.5%	-22.3%

Source: College Board

During fiscal year 2010, the University of Missouri - Columbia received a state appropriation of \$257.0 million, which was \$186,228 less than the UIUC. The University of Missouri - Columbia received the second lowest state appropriation among the six flagship institutions. Fiscal year 2009, the University of Missouri - Columbia received a state appropriation of \$247.3 million. During this time, the University of Missouri - Columbia generated \$222.3 million in tuition and fees (all students), which was \$260.1 million less than the UIUC (IPEDS).

## UNIVERSITY OF WISCONSIN – MADISON

In fall 2010, the University of Wisconsin – Madison had 30,555 undergraduates with 5,927 first-time degree-seeking freshmen. The admission rate was 57 percent with 95 percent returning sophomore year. Out-of-state students were 37 percent of the first-year students. The student-to-faculty ratio was 17 to 1 (College Board).

Of the 5,920 full-time enrolled freshmen, 63.4 percent applied for need-based aid, 56.2 percent of those applied were determined to have need, and 97.4 percent were offered aid with 27.6 percent having their full need met. The average percent of need met was 75 percent with an average financial aid package of \$10,892. The average need-based loan was \$4,009, average need-based scholarship or grant award was \$6,277, and the average non-need based aid was \$2,795. The average indebtedness at graduation was \$22,837 (College Board).

In fall 2010, the annual out-of-state college cost at the University of Wisconsin – Madison was \$35,598 (on campus) and \$36,203 (commuting, living off campus). The out-of-state tuition and fees at the University of Wisconsin – Madison was \$24,233 or 12.4 percent less than UIUC, and it had the fourth highest average annual percentage increase among the flagship institutions between 2007-08 and 2010-11. Tuition and fees at the university made up the majority of the cost followed by room and board, estimated personal expenses, books and supplied, and transportation expenses (College Board). Figure 12 provides a comparison between the annual out-of-state college cost at the University of Wisconsin – Madison and the UIUC.

Figure 12

	Annual Out-of-State College Cost at the University of Wisconsin - Madison			
	Fall 2010			
	University of Wisconsin - Madison		University of Wisconsin - Madison	
	Living On Campus	Commuting, Not Living On Campus	Living On Campus	Commuting, Not Living On Campus
Out-of-State Tuition and Fees	\$ 24,233	\$ 24,233	-12.4%	-12.4%
Room and Board	7,435	8,040	-30.7%	-9.0%
Books and Supplies	1,040	1,040	-15.4%	-15.4%
Estimated Personal Expenses	2,310	2,310	-8.7%	-8.7%
Transportation Expenses	580	580	19.0%	19.0%
Total	\$ 35,598	\$ 36,203	-15.5%	-11.0%

Source: College Board

In fiscal year 2010, the University of Wisconsin - Madison received a state appropriation of \$399.1 million, which was \$105 million more than the UIUC. The University of Wisconsin - Madison received the highest state appropriation among the six flagship institutions. Fiscal year 2009, the University of Wisconsin - Madison received a state appropriation of \$436.1 million. During this time, the University of Wisconsin - Madison generated \$323.1 million in tuition and fees (all students), which was \$159.3 million less than UIUC (IPEDS).

## TUITION RECIPROACITY

Tuition reciprocity agreements allow students to attend out of state institutions at in-state rates. Institutions may choose whether or not to participate in tuition reciprocity agreements. Agreements may be made via regional associations, between states, for student living within a certain distance of an institution or state border, or institutionally-based/system-based. According to the Midwestern Higher Education Compact, the University of Missouri – Columbia is the only flagship institution participating in a tuition reciprocity agreement through its regional association.

## **CONCLUSION**

Although similar in many regards, the six flagship institutions have various attributes that set them apart from one another. Out-of-state tuition and fees (excluding tuition differentials), enrollment figures, freshmen financial aid statistics (in-state and out-of-state), appropriations and revenues generated by tuition and fees (all students) vary, considerably in some cases, among the flagships. Comparing UIUC to the two flagships with similar enrollments, UIUC seems to be in par with the rates at Indiana University – Bloomington and the University of Wisconsin – Madison.



## **APPENDIX A**

### **House Resolution 4**

WHEREAS, Tuition and fee rates at public universities across the nation have come to the forefront of debate in recent years due to unprecedented increases; and

WHEREAS, Tuition and fees at some Illinois colleges have increased by as much as 9% in recent years; and

WHEREAS, An Illinois student electing to attend college outside the State, in many instances, pays more in tuition and fees than an out-of-state student coming into Illinois; and

WHEREAS, At the University of Illinois, in particular, data suggests that out-of-state tuition rates are considerably lower than that at flagship institutions in neighboring states; and

WHEREAS, In order to maintain economic viability, it is imperative that the cost to educate out-of-state students in Illinois is comparable to the cost in bordering states; therefore, be it

RESOLVED, BY THE HOUSE OF REPRESENTATIVES OF THE NINETY-SEVENTH GENERAL ASSEMBLY OF THE STATE OF ILLINOIS, that we request the Illinois Board of Higher Education to conduct a cost-neutral analysis of all relevant out-of-state tuition and fees charged by the University of Illinois in comparison to those charged by the flagship schools in bordering states; and

4be it further

RESOLVED, That the Board shall provide administrative support for the study and report; and be it further

RESOLVED, That the Board shall report its findings to the General Assembly and the Governor on or before June 30, 2011;

and be it further

RESOLVED, That a suitable copy of this resolution be presented to the Illinois Board of Higher Education.

## APPENDIX B

### Midwest Student Exchange Program

Through the Midwest Higher Education Compact

#### MSEP Participating Institutions

[Illinois](#) | [Indiana](#) | [Kansas](#) | [Michigan](#) | [Minnesota \(MSEP discount\)](#)  
[Minnesota \(No discount needed\)](#) | [Missouri](#) | [Nebraska](#) | [North Dakota](#) | [Wisconsin](#)

#### **Institutions Offering Discounts**

The following is a list of institutions that will provide students a discount through the Midwest Student Exchange Program.

Institution	State	Degree					
		Associate	Certificate	Masters	Baccalaureate	Doctorate	Post-Degree Certificate
<a href="#">Greenville College</a>	Illinois	No	No	Yes	Yes	No	No
<a href="#">Lewis and Clark Community College</a>	Illinois	Yes	Yes	No	No	No	No
<a href="#">Ball State University</a>	Indiana	No	No	Yes	Yes	No	No
<a href="#">Indiana State University</a>	Indiana	No	No	Yes	Yes	No	No
<a href="#">Ivy Tech Community College</a>	Indiana	Yes	No	No	No	No	No
<a href="#">Purdue University North Central</a>	Indiana	Yes	Yes	Yes	Yes	No	No
<a href="#">Cleveland Chiropractic College</a>	Kansas	No	No	No	Yes	Yes	No
<a href="#">Emporia State University</a>	Kansas	No	No	Yes	Yes	Yes	No
<a href="#">Fort Hays State University</a>	Kansas	No	No	No	Yes	No	No
<a href="#">Kansas State University</a>	Kansas	No	No	Yes	Yes	No	No
<a href="#">Pittsburg State University</a>	Kansas	No	No	No	Yes	No	No
<a href="#">University of Kansas</a>	Kansas	No	No	No	Yes	No	No
<a href="#">Wichita State University</a>	Kansas	No	No	No	Yes	No	No
<a href="#">Ferris State University</a>	Michigan	Yes	Yes	Yes	Yes	No	No
<a href="#">Lake Superior State University</a>	Michigan	Yes	Yes	No	Yes	No	Yes
<a href="#">Rochester College</a>	Michigan	No	No	No	Yes	No	Yes
<a href="#">Alexandria Technical &amp; Community College</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Anoka Technical College</a>	Minnesota	Yes	No	No	No	No	No

<a href="#">Fond du Lac Tribal &amp; Community College</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Lake Superior College</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Metropolitan State University</a>	Minnesota	No	No	No	Yes	No	No
<a href="#">Minnesota State University, Mankato</a>	Minnesota	No	No	Yes	Yes	No	No
<a href="#">Pine Technical College</a>	Minnesota	Yes	Yes	No	No	No	No
<a href="#">St. Cloud State University</a>	Minnesota	No	No	No	Yes	No	No
<a href="#">Winona State University</a>	Minnesota	No	No	No	Yes	No	No
<a href="#">Avila University</a>	Missouri	No	No	No	Yes	No	No
<a href="#">Central Methodist University</a>	Missouri	No	No	No	Yes	No	Yes
<a href="#">Columbia College</a>	Missouri	Yes	No	Yes	Yes	No	No
<a href="#">Crowder College</a>	Missouri	Yes	Yes	No	No	No	No
<a href="#">Culver-Stockton College</a>	Missouri	No	Yes	No	Yes	No	No
<a href="#">East Central College</a>	Missouri	Yes	No	No	No	No	No
<a href="#">Fontbonne University</a>	Missouri	No	No	Yes	Yes	No	No
<a href="#">Harris-Stowe State University</a>	Missouri	No	Yes	No	Yes	No	No
<a href="#">Jefferson College</a>	Missouri	Yes	Yes	No	No	No	No
<a href="#">Lincoln University</a>	Missouri	Yes	No	Yes	Yes	No	Yes
<a href="#">Lindenwood University</a>	Missouri	No	No	Yes	Yes	No	No
<a href="#">Linn State Technical College</a>	Missouri	Yes	Yes	No	No	No	No
<a href="#">Maryville University of St. Louis</a>	Missouri	No	Yes	Yes	Yes	No	No
<a href="#">Metropolitan Community College - Blue River</a>	Missouri	Yes	Yes	No	No	No	No
<a href="#">Metropolitan Community College - Business and Technology</a>	Missouri	Yes	Yes	No	No	No	No
<a href="#">Metropolitan Community College - Longview</a>	Missouri	Yes	No	No	No	No	No
<a href="#">Metropolitan Community College - Maple Woods</a>	Missouri	Yes	Yes	No	No	No	No
<a href="#">Metropolitan Community College</a>	Missouri	Yes	Yes	No	No	No	No

- Penn Valley

<a href="#">Mineral Area College</a>	Missouri	Yes	Yes	No	No	No	No
<a href="#">Missouri Southern State University</a>	Missouri	Yes	Yes	No	Yes	No	No
<a href="#">Missouri State University</a>	Missouri	No	No	Yes	Yes	No	Yes
<a href="#">Missouri State University - West Plains</a>	Missouri	Yes	No	No	Yes	No	No
<a href="#">Missouri University of Science and Technology</a>	Missouri	No	Yes	Yes	Yes	Yes	No
<a href="#">Missouri Valley College</a>	Missouri	No	No	No	Yes	No	No
<a href="#">Missouri Western State University</a>	Missouri	Yes	Yes	No	Yes	No	No
<a href="#">North Central Missouri College</a>	Missouri	Yes	Yes	No	No	No	No
<a href="#">Northwest Missouri State University</a>	Missouri	No	No	Yes	Yes	No	No
<a href="#">Ozarks Technical Community College</a>	Missouri	Yes	Yes	No	No	No	No
<a href="#">Saint Louis University</a>	Missouri	No	No	No	Yes	No	No
<a href="#">Southeast Missouri State University</a>	Missouri	No	No	No	Yes	No	No
<a href="#">St. Charles Community College</a>	Missouri	Yes	Yes	No	No	No	No
<a href="#">State Fair Community College</a>	Missouri	Yes	Yes	No	No	No	No
<a href="#">Stephens College</a>	Missouri	No	Yes	Yes	Yes	No	No
<a href="#">Truman State University</a>	Missouri	No	No	Yes	Yes	No	No
<a href="#">University of Central Missouri</a>	Missouri	No	No	No	Yes	No	No
<a href="#">University of Missouri</a>	Missouri	No	No	Yes	Yes	Yes	No
<a href="#">University of Missouri - Kansas City</a>	Missouri	No	No	Yes	Yes	Yes	Yes
<a href="#">University of Missouri - St. Louis</a>	Missouri	No	No	Yes	Yes	Yes	Yes
<a href="#">Webster University</a>	Missouri	No	Yes	No	Yes	No	Yes
<a href="#">Westminster College</a>	Missouri	No	No	No	Yes	No	No
<a href="#">William Jewell College</a>	Missouri	No	No	No	Yes	No	Yes
<a href="#">William Woods University</a>	Missouri	No	No	No	Yes	No	No
<a href="#">Central Community</a>	Nebraska	Yes	No	No	No	No	No

<a href="#">College - Grand Island, Hastings, and Columbus</a>							
<a href="#">Chadron State College</a>	Nebraska	No	No	Yes	Yes	No	Yes
<a href="#">Peru State College</a>	Nebraska	No	No	Yes	Yes	No	No
<a href="#">University of Nebraska - Lincoln</a>	Nebraska	No	No	Yes	Yes	No	No
<a href="#">University of Nebraska at Kearney</a>	Nebraska	No	No	Yes	Yes	No	No
<a href="#">University of Nebraska at Omaha</a>	Nebraska	No	No	Yes	Yes	No	No
<a href="#">University of Nebraska Medical Center</a>	Nebraska	No	No	No	No	Yes	No
<a href="#">Wayne State College</a>	Nebraska	No	No	Yes	Yes	No	Yes
<a href="#">Bismarck State College</a>	North Dakota	Yes	Yes	No	No	No	No
<a href="#">Dakota College at Bottineau</a>	North Dakota	Yes	Yes	No	No	No	No
<a href="#">Dickinson State University</a>	North Dakota	Yes	Yes	No	Yes	No	No
<a href="#">Lake Region State College</a>	North Dakota	Yes	Yes	No	No	No	No
<a href="#">Mayville State University</a>	North Dakota	Yes	No	No	Yes	No	No
<a href="#">Minot State University</a>	North Dakota	Yes	Yes	Yes	Yes	Yes	Yes
<a href="#">North Dakota State College of Science</a>	North Dakota	Yes	Yes	No	No	No	No
<a href="#">North Dakota State University</a>	North Dakota	No	No	Yes	Yes	Yes	Yes
<a href="#">University of North Dakota</a>	North Dakota	No	No	Yes	Yes	Yes	Yes
<a href="#">Valley City State University</a>	North Dakota	No	Yes	Yes	Yes	No	No
<a href="#">Williston State College</a>	North Dakota	Yes	Yes	No	No	No	No
<a href="#">Blackhawk Technical College</a>	Wisconsin	Yes	No	No	No	No	No
<a href="#">Fox Valley Technical College</a>	Wisconsin	Yes	No	No	No	No	No
<a href="#">Lakeshore Technical College</a>	Wisconsin	Yes	No	No	No	No	No
<a href="#">Mid-State Technical College</a>	Wisconsin	Yes	No	No	No	No	No
<a href="#">Southwest Wisconsin Technical College</a>	Wisconsin	Yes	No	No	No	No	No
<a href="#">University of Wisconsin</a>	Wisconsin	No	No	Yes	Yes	No	No

<a href="#">Wisconsin - Eau Claire</a>								
<a href="#">University of Wisconsin - Green Bay</a>	Wisconsin	No	No	Yes	Yes	No	No	
<a href="#">University of Wisconsin - La Crosse</a>	Wisconsin	No	No	Yes	Yes	No	No	
<a href="#">University of Wisconsin - Marinette</a>	Wisconsin	Yes	No	No	No	No	No	
<a href="#">University of Wisconsin - Milwaukee</a>	Wisconsin	No	No	No	Yes	No	No	
<a href="#">University of Wisconsin - Oshkosh</a>	Wisconsin	No	No	Yes	Yes	No	No	
<a href="#">University of Wisconsin - Platteville</a>	Wisconsin	No	No	No	Yes	No	No	
<a href="#">University of Wisconsin - Stevens Point</a>	Wisconsin	No	No	Yes	Yes	Yes	No	
<a href="#">University of Wisconsin - Stout</a>	Wisconsin	No	No	Yes	Yes	No	No	
<a href="#">University of Wisconsin - Superior</a>	Wisconsin	No	No	Yes	Yes	No	No	
<a href="#">University of Wisconsin - Whitewater</a>	Wisconsin	No	No	No	Yes	No	No	
<a href="#">Western Technical College</a>	Wisconsin	Yes	No	No	No	No	No	
<a href="#">Wisconsin Indianhead Technical College</a>	Wisconsin	Yes	No	No	No	No	No	

### **Institutions Offering No Discount**

The Midwestern Higher Education Compact would like to acknowledge the following institutions that have been long-time participants in the Midwest Student Exchange Program that have subsequently either eliminated out-of-state tuition, or dropped it to a level below 150% for all incoming students, regardless of their home state of residence. Since these campuses have been supportive of the MSEP and its efforts to expand access for MSEP students, MHEC is providing students a listing of these campuses to assist in college selection. For more details, please visit the campus' website by clicking the institution name.

Institution	State	Degree					
		Associate	Certificate	Masters	Baccalaureate	Doctorate	Post-Degree Certificate
<a href="#">Anoka-Ramsey Community College</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Central Lakes College</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Century College</a>	Minnesota	Yes	Yes	No	No	No	No

<a href="#">Dakota County Technical College</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Hennepin Technical College - Brooklyn Park Campus</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Hennepin Technical College - Eden Prairie Campus</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Hibbing Community College</a>	Minnesota	Yes	Yes	No	No	No	No
<a href="#">Inver Hills Community College</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Itasca Community College</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Mesabi Range Community &amp; Technical College - Eveleth Campus</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Mesabi Range Community &amp; Technical College - Virginia Campus</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Minneapolis Community &amp; Technical College</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Minnesota State College - Southeast Technical - Red Wing Campus</a>	Minnesota	Yes	Yes	No	No	No	No
<a href="#">Minnesota State College - Southeast Technical - Winona Campus</a>	Minnesota	Yes	Yes	No	No	No	No
<a href="#">Minnesota State Community &amp; Technical College - Detroit Lakes Campus</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Minnesota State Community &amp; Technical College - Fergus Falls Campus</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Minnesota State Community &amp; Technical College - Moorhead Campus</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Minnesota State Community &amp; Technical College - Wadena Campus</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Minnesota State University Moorhead</a>	Minnesota	No	No	No	Yes	No	No

<a href="#">Minnesota West Community &amp; Technical College - Canby Campus</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Minnesota West Community &amp; Technical College - Granite Falls Campus</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Minnesota West Community &amp; Technical College - Jackson Campus</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Minnesota West Community &amp; Technical College - Pipestone Campus</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Minnesota West Community &amp; Technical College - Worthington Campus</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Normandale Community College</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">North Hennepin Community College</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Northland Community &amp; Technical College - East Grand Forks Campus</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Northland Community &amp; Technical College - Thief River Falls Campus</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Northwest Technical College</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Rainy River Community College</a>	Minnesota	Yes	Yes	No	No	No	No
<a href="#">Ridgewater College - Hutchinson and Willmar Campus</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Riverland Community College</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Rochester Community &amp; Technical College</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Saint Paul College</a>	Minnesota	Yes	Yes	No	No	No	No
<a href="#">South Central College - Faribault Campus</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">South Central College - Mankato Campus</a>	Minnesota	Yes	No	No	No	No	No
<a href="#">Southwest Minnesota</a>	Minnesota	No	No	No	Yes	No	No



<a href="#"><u>State University</u></a>								
<a href="#"><u>St. Cloud Technical &amp; Community College</u></a>	Minnesota	Yes	No	No	No	No	No	No
<a href="#"><u>University of Minnesota - Crookston</u></a>	Minnesota	No	No	No	Yes	No	No	No
<a href="#"><u>University of Minnesota - Duluth</u></a>	Minnesota	No	No	No	Yes	No	No	No
<a href="#"><u>University of Minnesota - Twin Cities</u></a>	Minnesota	No	No	No	Yes	No	No	No
<a href="#"><u>University of Minnesota, Morris</u></a>	Minnesota	No	No	No	Yes	No	No	No
<a href="#"><u>Vermillion Community College</u></a>	Minnesota	Yes	No	No	No	No	No	No

Source: MHEC Website